



IMPLEMENTATION
OF THE SYSTEMIC
RECOMMENDATIONS
(JULY 2015 – SEPTEMBER 2019)

LIST OF ABBREVIATIONS

BOC Business Ombudsman Council
CMU Cabinet of Ministers of Ukraine
VRU Verkhovna Rada of Ukraine

MEDT Ministry of Economic Development and

Trade

Ministry of Regional Development,
Construction, Housing and Residential

Services

MinAgro Ministry of Agricultural Policy and Food

Ministry of Environment and Natural

Resources

MinJust Ministry of Justice

Ministry of Social Policy

MinFin Ministry of Finance

MinInf Ministry of Infrastructure

MinEnergy Ministry of Energy and Coal Industry

MIA Ministry of Internal Affairs

Export Control

MinReg

Service

SFS State Fiscal Service of Ukraine

SRS State Regulatory Service

NEURC National Energy and Utilities Regulatory

State Export Control Service

Commission

NPU National Police of Ukraine

MD NP Main Investigation Department of the

National Police of Ukraine

PGO Prosecutor General's Office of Ukraine

SSU Security Service of Ukraine

AMCU Antimonopoly Committee of Ukraine

Administration of Administration of the President of

the President Ukraine

SACI State Architecture and Construction

Inspection of Ukraine

SPF State Property Fund of Ukraine

NACP National Agency on Corruption

Prevention

SJA State Judicial Administration

KMSA Kviv Municipal State Administration

GeoCadastre State Service of Ukraine for Geodesy,

Cartography and Cadastre

OSA Oblast State Administration

LSA Local State Administration

MEA Municipal Executive Authorities

AUC Association of Ukrainian Cities

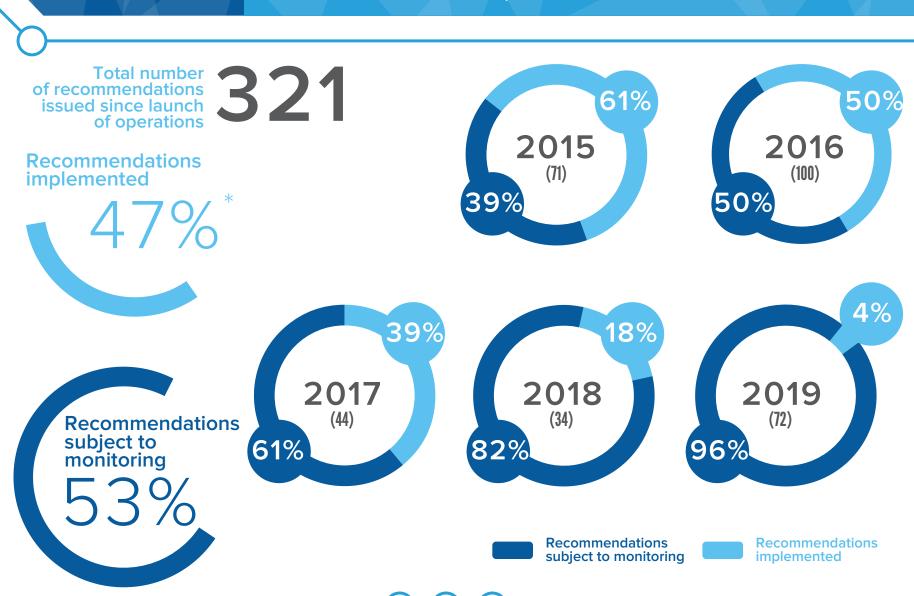
SES State Employment Service of Ukraine

SLS State Labor Service of Ukraine

SMS State Migration Service of Ukraine



Recommendations issued to relevant authorities and implementation rate



SYSTEMIC REPORT "PROBLEMS FOR BUSINESSES AS A RESULT OF THE MILITARY SITUATION IN THE EAST OF UKRAINE AND THE ANNEXATION OF CRIMEA"

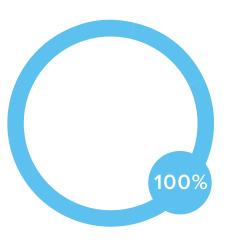


Total number of recommendations issued



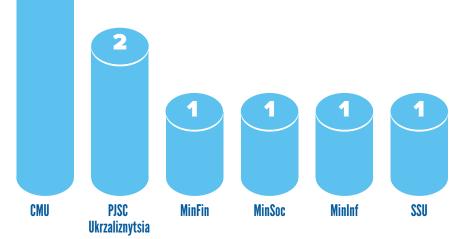


- To fulfil all financial commitments to businesses whose employees were mobilized for a "specified term" of the ATO
- To improve the special permits system for transporting goods to the ATO zone using a "one-stop-shop" approach
- To take back Ukrainian-owned waggons which were blocked in annexed territory of Crimea



Recommendations subject to monitoring

Recommendations implemented

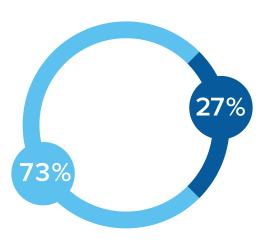


SYSTEMIC REPORT "GETTING ACCESS TO ELECTRICITY"





Total number of recommendations issued









- To introduce a fixed rate for getting hooked-up
- To ensure that design documentation is prepared by a power utility
- To simplify approval of design documentation by establishing fixed timeframes



- To improve procedure of land plot's allotment through expanded use of servitudes
- To prepare new and streamline existing zoning\territorial plans
- To improve procurement through wider use of framework contracts by power utilities









October 2015

SYSTEMIC REPORT "PROBLEMS with CROSS-BORDER TRADING in UKRAINE"

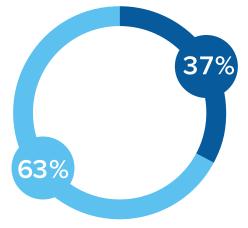




Total number of recommendations issued



- To improve the procedure of export contracts registration
- To publish a consolidated Official List of Goods Subject to State Export Control on the official website of the State Export Control Service
- To cancel the CMU Resolution No.724 of September 16, 2015, by which the State Customs was empowered to apply indicative benchmarks to import customs value arbitrarily
- To cancel application of special sanctions for violation of the Law of Ukraine "On Foreign Economic Activities" and related laws of Ukraine





Recommendations









SFS

MEDT

Export Control Service



CMU













- To draft amendments to the Law "On Foreign Economic Activities" for its significant liberalization
- To draft and adopt comprehensive User Guide on Strategic Goods and Services
- To amend the Customs Code and implement post-clearance control procedures

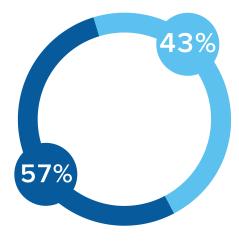
October 2015

SYSTEMIC REPORT "PROBLEMS WITH ADMINISTERING BUSINESS TAXES IN UKRAINE"





of recommendations issued 28



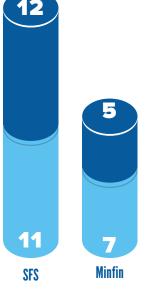




- To introduce taxpayer's single electronic office
- To introduce mechanism enabling return of excessive balance on a taxpayer's VAT account
- To introduce properly functioning system of automatic registration of tax invoices



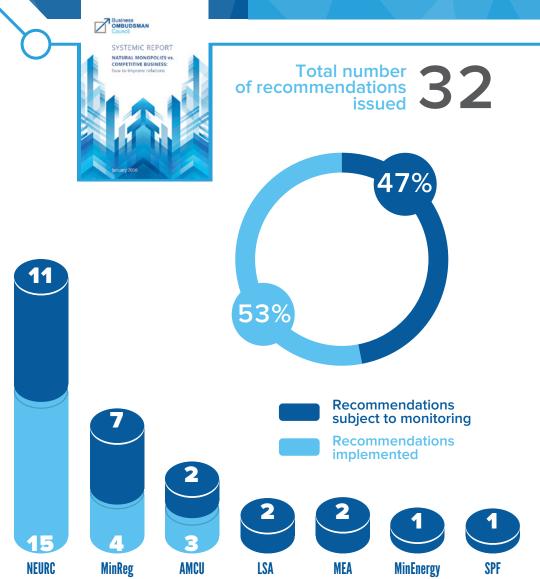
- To ensure existence of fair and timely administrative appeal mechanism
- To introduce effective system of bringing tax officials to disciplinary (personal) liability
- To ensure prompt enforcement of court decisions ordering refund of taxes





January 2016

SYSTEMIC REPORT "NATURAL MONOPOLIES vs. COMPETITIVE BUSINESS: how to improve relations"





- To improve engineering network access (implemented partly for electricity and gas)
- To set rates in the transparent and clear way
- To provide access of the consumers to the key information on energy and utilities
- To introduce quality indicators in the spheres of utilities



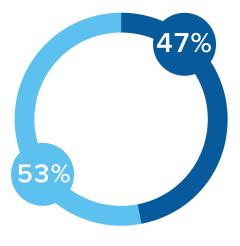
- To establish the requirements for service providers to disclosure key indicators of their operations on their websites
- To improve handling of customer complaints
- To implement the concept of switching from cost plus tariff method to the regulatory-asset based methodology in the field of electricity and gas supply
- To provide all necessary measures for the implementation of incentivebased rate methodologies in the field of heating, water supply and waste management

January 2016

SYSTEMIC REPORT "ABUSE OF POWERS BY THE LAW ENFORCEMENT AUTHORITIES IN THEIR RELATIONS WITH BUSINESS"



Total number of recommendations issued









- To prescribe maximum time limits for conducting pre-trial investigation of criminal proceedings until suspicion notice is furnished
- To tackle various types of abuses at the pre-trial investigation stage
- To improve mechanism of personal liability of law enforcers

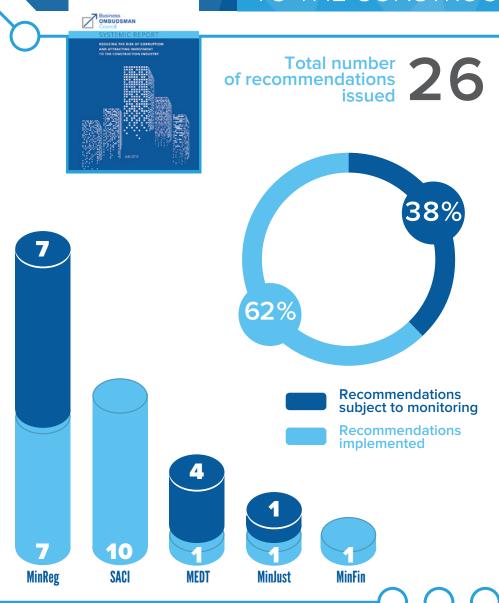


- To prohibit criminal prosecution for tax evasion until tax liability is "approved/acknowledged"
- To develop methodological recommendations for persons lodging notices about committed criminal offence
- To prescribe maximum time limits for conducting expertize





SYSTEMIC REPORT "REDUCING THE RISK OF CORRUPTION AND ATTRACTING INVESTMENT TO THE CONSTRUCTION INDUSTRY"





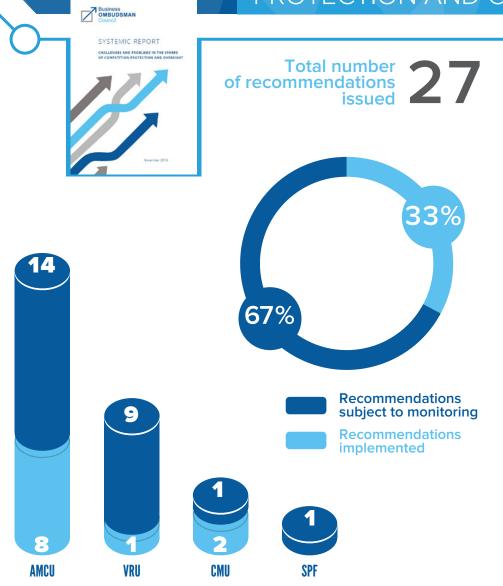
- To simplify obtaining of construction permits
- To harmonize conditions for placing building materials on the market in line with EU norms and standards
- To provide access to information on urban development, architecture and territorial planning



- To improve procedure or to cancel the current procedure of obligatory local development contribution
- To improve public procurement procedures in construction

November 2016

SYSTEMIC REPORT "CHALLENGES AND PROBLEMS IN THE SPHERE OF COMPETITION PROTECTION AND OVERSIGHT"





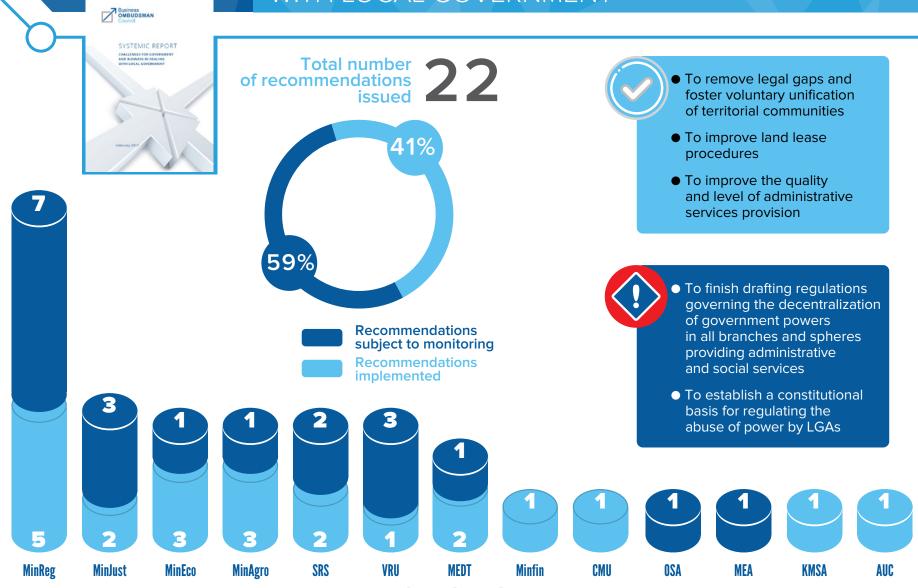
- To adopt the National Competition Development Program
- To publish substance of AMCU's individual recommendations
- To adopt legislation in the sphere of state aid



- To set time limits for investigation of cases alleging breach of competition
- To ensure split of the AMCU's investigatory and decision-making authority
- To ensure existence of Methodology for Calculating the Amount of Fines in the form of proper legislative act

February 2017

SYSTEMIC REPORT "CHALLENGES FOR GOVERNMENT AND BUSINESS IN DEALING WITH LOCAL GOVERNMENT"



SYSTEMIC REPORT "COMBATTING RAIDERSHIP: CURRENT STATE AND RECOMMENDATIONS"

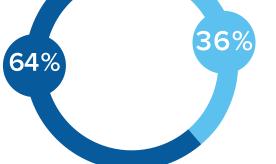


Total number of recommendations issued





- To ensure full synchronization of data with the Registry of Real Rights and the State Land Cadastre
- To publicize results of off-site documentary audits of state registrars
- To remove jurisdictional conflicts in court disputes pertaining to the sphere of state registration









- To introduce the system of notification of owners of corporate rights about pending registration actions
- To develop methodological recommendations for law enforcers focused on investigation of the most common instances of raidership
- To ensure full technical interaction between the Registry of Real Rights and the Unified State Registry of Court Decisions



MinJust



















GeoCadastre

January 2018

SYSTEMIC REPORT "CONTROL OVER CONTROLLERS: STATUS OF CONTROL BODIES REFORM IMPLEMENTATION"



SRS

MEDT

CMU

Total number of recommendations issued





- To approve the Methodology for developing criteria for assessing the degree of risk from conducting business activities and determining the frequency of planned state supervision measures (control)
- To introduce a risk-based approach to control (monitoring)



- To develop Integrated Automated System (IAS) on planning of State Supervision (Control) Measures and ensure its functioning
- To consider standardization of documents that the SRS issues in cases of violations by control bodies, licensing and permitting authorities

SYSTEMIC REPORT "MAIN PROBLEMS FACED BY BUSINESS IN CUSTOMS SPHERE"



SFS

MinFin

MinJust

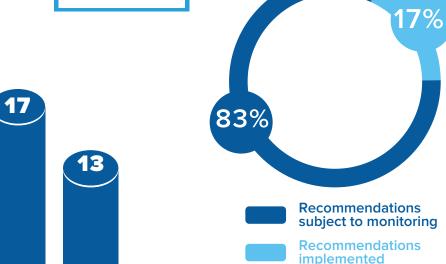


Total number of recommendations issued

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- To streamline refund of excessively paid customs duties and fees
- To adopt legal framework on authorized economic operators
- To enable customs authorities and declarants to exchange documents issued in electronic form



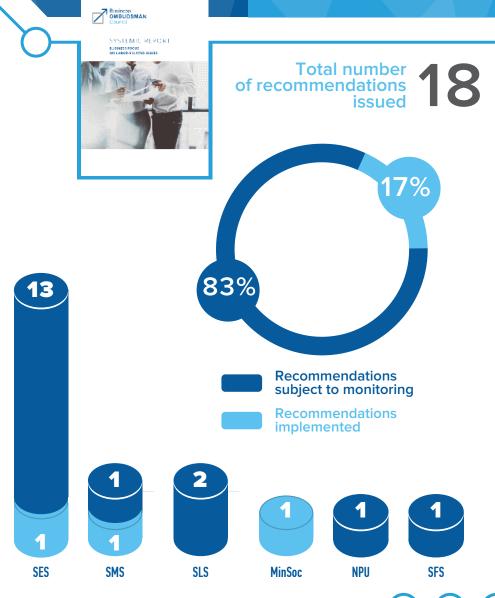
SSU



- To create public register of decisions on classification of goods
- To reform the area of administrative liability for infringing customs rules
- To switch to post-clearance audit as a primary form of customs control

February 2019

SYSTEMIC REPORT "BUSINESS FOCUS ON LABOR-RELATED ISSUES"





- To approve Criterias for assessing a risk degree from conducting business activities
- To amend Procedure No.1107 dated October 26, 2011 to clearly specify that violation of labor safety entails refusal to extend the validity period of that specific permit, requirements of which were breached due to a labor safety accident



- To provide the territorial bodies with a guidance for compliance within the process of approval of mining operations development plans
- To develop and submit for respective approval the procedure for interaction between the SLS, the Labor commissions under local governance, and the National Police of Ukraine, when carrying out the state supervision in the labor relations sphere
- To redesign the process of the occupational safety education, amend Model Regulation on the Procedure for Training and Knowledge Assessment on Occupational Safety Issues

SYSTEMIC REPORT "ADMINISTRATIVE APPEAL: CURRENT STATE AND RECOMMENDATIONS"





Total number of recommendations issued





To prepare and lodge with the Verkhovna Rada of Ukraine Draft Law of Ukraine
"On the Administrative Procedure"
(in replacement of the Draft Law No.9456 of December 28, 2018) and, within its competence, to facilitate its adoption in order:

- To enable employing administrative appeal mechanism to challenge not only any decision but also actions and inactions of public authorities
- To set forth the rules governing delegation of powers to resolve administrative cases
- To vest the appeal authority with the right to renew the missed deadline for lodging an appeal at the appellant's request subject to existence of valid reasons
- To foresee mandatory application of the "ratio of confirmation by the courts of decisions made according to the administrative appeal procedure" KPI





CMU